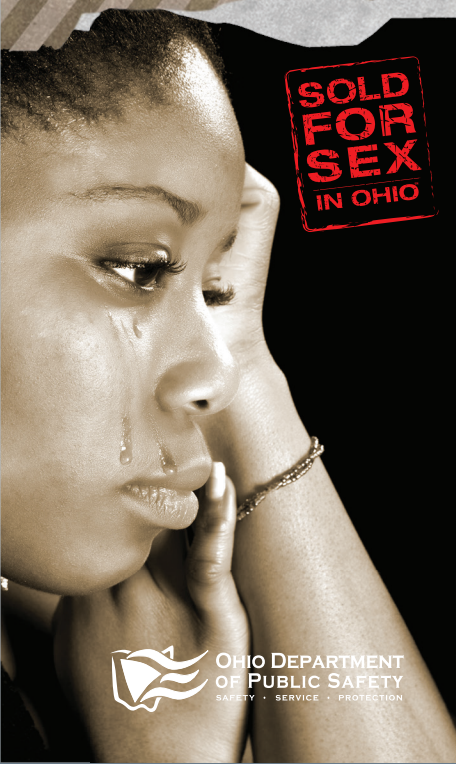


GOVERNOR'S OHIO HUMAN TRAFFICKING TASK FORCE REPORT

January 2019



PREVENTION • PROTECTION • PROSECUTION





Task Force Agencies

Ohio Department of Public Safety

Ohio Department of Job and Family Services

Ohio Department of Agriculture

Ohio Department of Mental Health and Addiction Services

Ohio Department of Education

Ohio Department of Medicaid

Governor's Office of Health Transformation

Ohio Department of Youth Services

Ohio Department of Health

Ohio State Board of Cosmetology

State Medical Board of Ohio

Ohio Department of Developmental Disabilities

Ohio Department of Rehabilitation and Correction

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Letter from the Anti-Trafficking Coordinator

To the people of Ohio:

Since Governor John R. Kasich created the Ohio Human Trafficking Task Force in 2012, Ohio has built a robust response to the crime of human trafficking. In 2019, more survivors are accessing services, more traffickers are being identified, and more community members are reporting suspected cases to the National Human Trafficking Hotline. This is a result of the dedication and concerted efforts made by not only the Task Force agencies, but the Network of Anti-Human Trafficking Coalitions, the Ohio Network of Children's Advocacy Centers, the Ohio Attorney General's Human Trafficking Commission, survivor advocates, law enforcement, service providers and local communities. The following report highlights Task Force initiatives over the past six years; initiatives that could not have been possible without our partners across the state.

The landscape of human trafficking is ever-evolving, as it is a fluid crime that is not often easily detected, but we must push forward in this fight. While remarkable progress has been made, there are still gaps in our systems. Together, we can increase the identification of labor trafficking victims and decrease the number of youth who are commercially sexually exploited yet continue to be viewed as criminals instead of victims. This problem cannot be solved alone; partnerships are more important now than ever.

We must always remember one case is one too many, and that all lives have value and all people – men, women and children, regardless of race, language or religion, have the fundamental right to a life free from exploitation, abuse and prejudice.

In 2019, we still have some people who do not believe this crime exists in their communities. *How many cases are there really? Does this really happen in my area?* This only highlights the importance of data, which demonstrates the reality of human trafficking and assists with understanding the scope of the problem and where to target resources. We must always remember one case is one too many, and that all lives have value and all people – men, women and children, regardless of race, language or religion, have the fundamental right to a life free from exploitation, abuse and prejudice.

In order to continue to move forward, Ohio's future leaders need to continue to make combating trafficking a priority. I implore you to make your voice heard—rally your community, dedicate resources, and tap into the skills and energy of key stakeholders to prevent trafficking, serve survivors and bring perpetrators to justice.

Sincerely,



Sophia Papadimos

Anti-Trafficking Coordinator, State of Ohio

Building a Comprehensive State Response

Human trafficking is a form of modern day slavery where people profit from the control and exploitation of others. It is a pervasive crime that touches every region of the state with its destructive acts of injustice, devastating the lives of those impacted in Ohio's cities, suburbs and rural communities. To respond, Ohio Governor John R. Kasich launched a state-level anti-human trafficking response that has resulted in the coordinated and proactive measures that exist in Ohio today. In 2012, Governor Kasich signed Executive Order 2012-06K creating the Ohio Human Trafficking Task Force. In doing so, he charged state agencies to coordinate a state-level response to implement informed, strategic and effective policies addressing both the gaps and opportunities within Ohio's systems to identify and serve victims of human trafficking.

Since 2012, the U.S. Department of State's 3P framework to **prevent** trafficking, **protect** victims and **prosecute** offenders has guided Ohio's strategy to build a foundation for a comprehensive response model. The Task Force has implemented policies to support the sustainability of Ohio's anti-trafficking initiatives and programs, supported local partnerships by providing continued training and technical support, and obtained federal dollars to implement anti-trafficking projects in Ohio.

The following report outlines the 2017-2018 Task Force priorities and the steps the state has taken to accomplish them.



Top right: Ohio Governor John R. Kasich exhorts Ohio Investigative Unit leadership and key state-level stakeholders to prioritize the identification of and assistance to human trafficking survivors. Bottom right: Sophia Papadimos, State Anti-Trafficking Coordinator, trains state inspectors and investigators. Left: Office of Criminal Justice Services Executive Director Karlhton Moore provides context and vision for the goals and priorities of the Task Force to state employees.

2017-2018 Scorecard

✓ Complete

PREVENTION		
<i>Strategy: Interdiction to assist at-risk minors and adults, and create deterrence for offenders</i>		
PRIORITY	ACCOMPLISHMENTS	STATUS
1. Continue to support the development of effective prevention efforts aimed at reaching at-risk youth and children, and promote a compendium of promising practices on reaching vulnerable youth	<i>The Ohio Department of Higher Education funded the University of Toledo to develop a Youth Prevention Guide and evaluate Ohio's human trafficking prevention programs.</i>	✓
2. Conduct a human trafficking prevalence study	<i>The Ohio Department of Public Safety's Office of Criminal Justice Services funded the University of Cincinnati to assess the scope of human trafficking in Ohio with a focus on the exploitation of minors.¹</i>	✓
3. Identify and refer for services at-risk youth in correctional facilities identified by the human trafficking screening tool, and create a prevention video	<i>The Ohio Department of Youth Services screened 751 youth for human trafficking indicators and identified 18 potential victims in 2017 and 2018.</i> <i>The Ohio Department of Public Safety, in collaboration with the Ohio Department of Youth Services, developed a human trafficking prevention video to be shown to youth in juvenile correctional facilities.</i>	✓
PROTECTION		
<i>Strategy: Create safety nets for survivors and at-risk individuals</i>		
4. Support the development of long-term employment and job training opportunities for survivors	<i>The Ohio Department of Mental Health and Addiction Services held two 40-hour peer recovery supporter trainings for 18 survivors of human trafficking to become certified peer supporters.</i>	✓
5. Implement feasible recommendations made in 2016 Screening Tool Evaluation, and identify appropriate community treatment and follow-up protocols	<i>The Ohio Department of Youth Services, Ohio Department of Rehabilitation and Correction and the Ohio Department of Mental Health and Addiction Services implemented recommendations to improve the protocol by which at-risk adults and youth are screened.</i>	✓
6. Strengthen the response for minors through continued support to the Ohio Network of Children's Advocacy Centers	<i>The Ohio Department of Job & Family Services renewed its contract with the Ohio Network of Children's Advocacy Centers to identify and serve exploited youth and expand service coverage.</i>	✓

¹ Anderson, V., Kulig, T. & Sullivan, C. (forthcoming). *Estimating the Prevalence of Human Trafficking in Ohio*.

7.	Provide technical assistance and support to anti-trafficking coalitions through trainings, referrals and resource connections	<p><i>The Office of Criminal Justice Services hosted a statewide training conference attended by 175 anti-human trafficking coalition leaders and children's advocacy center staff on enhancing Ohio's regional anti-trafficking response.</i></p> <p><i>The State Anti-Trafficking Coordinator's office provides ongoing technical assistance and targeted resources to coalitions.</i></p>	✓
8.	Provide continued assistance to the U.S. Department of Health and Human Services Rescue & Restore grant partners after the grant ends in June 2017	<i>The Office of Criminal Justice Services applied for and was awarded funding from the U.S. Department of Health and Human Services' Office on Trafficking in Persons for the Look Beneath the Surface Regional Anti-Trafficking Program.</i>	✓
9.	Build capacity of public children's services agencies to respond and care for exploited children by strategically communicating and providing tailored human trafficking training opportunities	<p><i>The Office of Criminal Justice Services was awarded \$949,968 for the FFY17 Improving Outcomes for Child and Youth Victims of Human Trafficking grant from the U.S. Department of Justice's Office for Victims of Crime to build capacity of Ohio's child welfare and juvenile court systems to identify and serve exploited minors.</i></p> <p><i>The State Anti-Trafficking Coordinator and staff co-presented with Task Force partners at the Public Children Services Association of Ohio's Annual Conference in 2017 and 2018.</i></p>	✓
PROSECUTION <i>Strategy: Support law enforcement, investigators and regulators to assist investigations</i>			
10.	Partner with law enforcement, state agencies and commissions to provide technical assistance to inspectors, regulators, investigators and school resource officers in order to identify and assist victims	<p><i>The Ohio Department of Public Safety coordinated efforts to train approximately 80 Ohio Investigative Unit agents to respond to human trafficking.</i></p> <p><i>The Office of Criminal Justice Services hosted a human trafficking training for 75 Ohio Department of Agriculture inspectors and the State Medical Board of Ohio investigators.</i></p> <p><i>The State Anti-Trafficking Coordinator's office and director of the Central Ohio Human Trafficking Task Force trained 280 school resource officers and D.A.R.E. officers on identifying and responding to human trafficking of minors.</i></p>	✓



PREVENTION

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Increasing Public Awareness

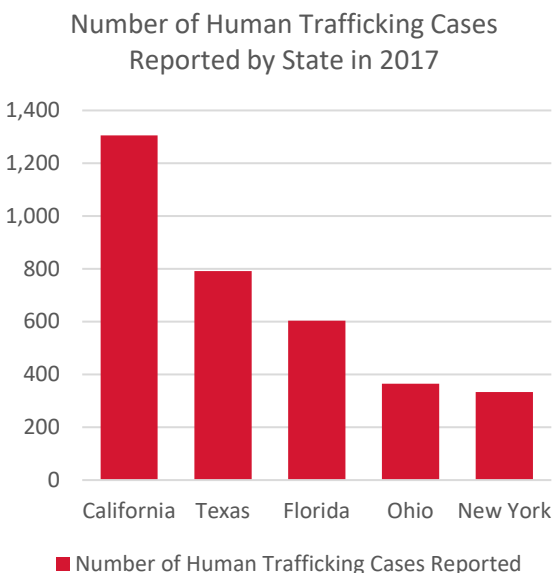
In 2014, the Task Force launched a statewide public awareness campaign to raise awareness of human trafficking, and to direct tips to the National Human Trafficking Hotline. In 2015, the Governor's Task Force expanded the awareness campaign by translating posters into Spanish, Mandarin, Arabic and French. Over 60 state agencies, boards and commissions partnered with the Task Force to use the material on social media and in community-facing offices such as health clinics and bureaus of motor vehicles.

The top row features three posters. The left poster is in French, showing a woman's face with the text: "Ils volent votre ARGENT. Ils volent votre VIE. PERSONNE NE DEVRAIT ÊTRE VENDUE POUR SERVICES SEXUELS. APPELEZ LE 911 ou le 888-3737-888. ENVOYEZ HELP au #233733." The middle poster is in Arabic, showing a man being restrained, with the text: "العمل القسري عبودية هذا العصر الإتجار بالبشر - معا للقضاء على هذه الظاهرة! www.traffickingresourcecenter.org". The right poster is in English, showing a woman's face with the text: "他们夺走你的金钱。他们夺走你的生命。没有人应该贩卖人口从事性服务。拨打 911 或 888-3737-888 发送 'HELP' 到 #233733." All posters include the website www.traffickingresourcecenter.org.

The bottom row features four posters. The left poster is in Spanish, showing a man being restrained, with the text: "EL TRABAJO FORZADO ES LA ESCLAVITUD MODERNA. TRATA DE MANO DE OBRA - ¡DETÉNGALA! www.traffickingresourcecenter.org". The middle-left poster is in English, showing a woman's face with the text: "SOLD FOR SEX IN OHIO - GET INFORMED - KNOW HOW TO HELP MAKE IT STOP. NO ONE SHOULD BE SOLD FOR SEX. www.polarisproject.org". The middle-right poster is in Arabic, showing a map of Ohio with the text: "TRATA DE PERSONAS UNA TRÁGICA REALIDAD EN OHIO. LLAME AL 911 o al 888-3737-888. Envíe HELP por SMS al 233733. www.polarisproject.org". The right poster is a vertical English poster with the text: "HUMAN TRAFFICKING OHIO'S TRAGIC REALITY MAKE IT STOP. LEARN MORE: www.polarisproject.org. CALL 911 or 888-3737-888. TEXT HELP to #233733." All posters include the website www.polarisproject.org.

The public awareness materials include sex and labor trafficking information posters in English, Spanish, Mandarin, French and Arabic, full page ads, billboards and fact sheets. Downloadable PDFs are available at www.humantrafficking.ohio.gov.

Promoting the National Human Trafficking Hotline



Raising awareness of the nature and scope of human trafficking, as well as of the National Human Trafficking Hotline number, is vital to increasing the number of survivors identified and traffickers prosecuted.² In 2016 and 2017, Ohioans reported the fourth highest number of human trafficking cases to the National Hotline, after highly populated states California, Texas and Florida.³ This ranking does not imply that Ohio has the fourth highest rate of human trafficking in the United States, as it only takes into consideration those cases reported to the hotline and not those that go unreported. It does, however, indicate that Ohioans are reporting instances of human trafficking more frequently when compared to other states in 2016 and 2017. In 2017, **the reports made to the National Human Trafficking Hotline from Ohio led to the identification of 509 victims, 228 traffickers and 73 trafficking businesses.**⁴

Partnering to Reach At-Risk Foreign National Communities

In addition to the continued dissemination of Ohio's human trafficking awareness campaign materials, the Task Force made new efforts to reach non-English speakers with outreach and awareness materials translated into languages commonly spoken in Ohio's communities. In 2017, the Central Ohio Rescue & Restore Coalition worked with community partners, including Asian American Community Services, Ethiopian Tewahedo Social Services and The Ohio State University to translate human trafficking outreach cards into 12 languages in addition to English: Amharic, Arabic, Burmese, Hindi, Japanese, Korean, Simplified Chinese, Spanish, Swahili, Tagalog, Thai and Vietnamese.



Left: With funds from the Ohio Children's Trust Fund, Ethiopian Tewahedo Social Services partnered with the Bhutanese-Nepali Community Center to put up a human trafficking awareness billboard translated into Nepali on the north side of Columbus. Right: Human trafficking outreach card translated into Burmese.



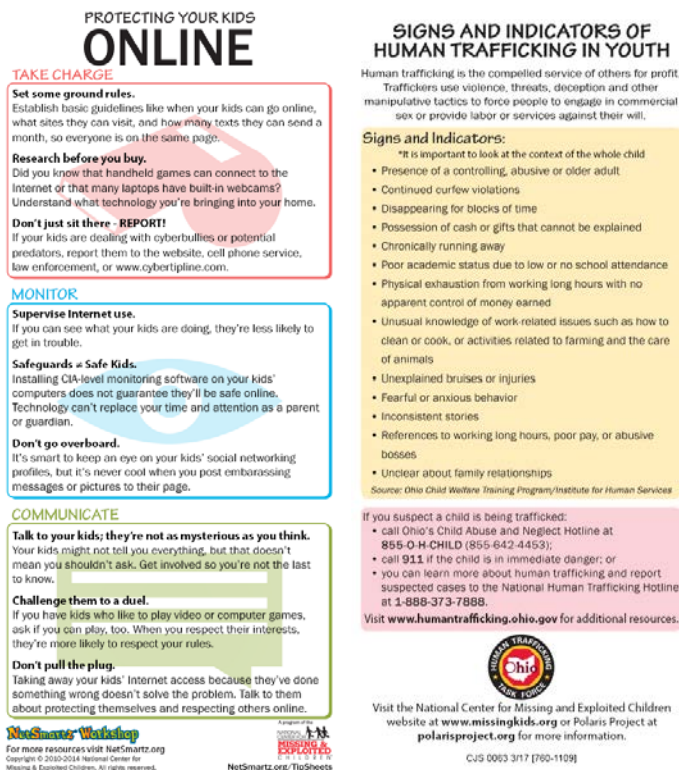
² Bouché, Farrell, Wittmer. *Identifying Effective Counter-Trafficking Programs and Practices in the U.S.* 2016.

³ National Human Trafficking Hotline statistics (2016 & 2017). Retrieved from www.humantraffickinghotline.org.

⁴ [Ohio Spotlight: 2017 National Human Trafficking Hotline Statistics](#). July 2018.

Helping Parents Protect their Children Online

The National Human Trafficking Hotline has identified trafficking recruitment in sex and labor trafficking cases involving mainstream social media platforms including Facebook, Instagram and Snapchat.⁵ In response to the predatory recruitment and exploitation tactics used by traffickers on the internet, the Ohio Department of Public Safety developed a resource card comprised of content from the National Center for Missing & Exploited Children and NetSmartz to assist parents with keeping their children safe online by taking charge, monitoring internet use and maintaining communication. The card also outlines signs and indicators for identifying human trafficking of children and how to report it to the National Human Trafficking Hotline and Ohio's Child Abuse Hotline. The cards have been widely distributed to parents and child-serving adults through Ohio's anti-trafficking coalitions and children's advocacy centers.



Front and back of a resource card to help parents protect their kids online and recognize signs of human trafficking.

Using Data to Estimate the Prevalence of Human Trafficking in Ohio

Obtaining reliable data is essential to understanding the nature of human trafficking in Ohio and implementing informed policies. Per 2017-2018 Ohio Human Trafficking Task Force Priority #2 to "conduct a human trafficking prevalence study," the Office of Criminal Justice Services awarded the University of Cincinnati approximately \$100,000 to assess the scope of human trafficking in Ohio with a focus on minors under age 18 and youth ages 18-21 in foster care in the state of Ohio. In recent years, significant progress has been made at both the policy and grassroots level in developing a more coherent systems approach to respond to human trafficking. However, the lack of data on human trafficking victimization and estimates of the number of individuals trafficked in Ohio remains as a barrier to response efforts. The University of Cincinnati is working to produce a methodologically sound prevalence estimate by building on previous research, using current state-level data systems and collaborating with community partners and other state data sources, while considering duplication of victims across various data sources.

⁵ Polaris. *On-Ramps, Intersections, and Exit Routes: A Roadmap for Systems and Industries to Prevent and Disrupt Human Trafficking*. July 2018.

Preventing and Responding to Exploitation of Children

2017-2018 Ohio Human Trafficking Task Force Priority #1 calls for agencies to “continue to support the development of effective prevention efforts aimed at reaching at-risk youth and children, and promote a compendium of promising practices on reaching vulnerable youth.” Task Force agencies and local partners responded, and as a result of their diligence and commitment to the safety of Ohio’s children, the state is armed with new prevention curricula, research-based promising practices and engaged service providers committed to the work of sustaining freedom for children and youth.

Ohio Children’s Trust Fund Prevention Mini-Grants

In 2012, the Ohio Department of Job and Family Services convened a multi-agency working group to develop a statewide prevention plan to assist at-risk children and youth with human trafficking prevention strategies. As part of this effort, between 2015 and 2018, the Ohio Children’s Trust Fund issued four rounds of mini-grant awards to 29 organizations to implement human trafficking prevention programs aimed at: training adults who have contact with youth and are responsible for their safety and well-being; educating youth on recruitment tactics and decreasing vulnerabilities by increasing self-esteem and social support; collaborating with human trafficking survivors; and engaging in community outreach to increase the awareness of the larger community in which at-risk youth live.

In 2017, the Ohio Children’s Trust Fund awarded \$94,000 to seven organizations that reached 13 Ohio counties with prevention programming. The grantees implemented wide-ranging projects, from student-led fashion shows to a youth film festival. The University of Toledo also evaluated the effectiveness of the human trafficking prevention projects with funds from the Ohio Department of Higher Education.



Save Our Adolescents from Prostitution (S.O.A.P.) was awarded \$10,150 from the Ohio Children’s Trust Fund to carry out the S.O.A.P. for Hope Youth Film Contest and Festival. The program engaged youth to lead their peers in trafficking prevention by creating and submitting human trafficking awareness short films.

2017 Prevention Mini-Grant Impact				People reached with awareness efforts	Potential victims referred for services
Counties Covered	Adults trained	Youth trained	Professionals trained		
Clark, Defiance, Franklin, Fulton, Greene, Henry, Holmes, Miami, Montgomery, Preble, Warren, Wayne, Williams	469	1,475	708	210,578	6

Reaching Youth in Juvenile Correctional Facilities

The Ohio Department of Youth Services has implemented multi-faceted strategies to build strong mechanisms to directly engage youth with human trafficking awareness and prevention efforts, as well as empower them to be part of the solution. In September 2017, the Indian River Juvenile Correctional Facility, Circleville Juvenile Correctional Facility and Cuyahoga Hills Juvenile Correctional Facility each hosted a human trafficking awareness day reaching almost 200 youth.

In addition to hosting and facilitating awareness opportunities for youth, the Ohio Department of Youth Services created an avenue for youth to participate in community service projects to benefit trafficking survivors, as well as attend external community-based events. In 2017, youth completed 173 volunteer hours for an anti-trafficking nonprofit organization and filled 100 gift bags with toiletries, snacks, socks and hand warmers to benefit survivors of human trafficking.



Magistrate Lasheyl Stroud of the Franklin County Juvenile Court explains the legal penalties for trafficking in persons in an educational and prevention video for youth in juvenile correctional facilities.



Brooke Pollard (left) and Jennifer Stokes (right) of Gracehaven present youth-made projects on positive self-identity at the Prevention Guide Facilitator Training.

To maintain heightened awareness and engagement of youth between events and volunteer opportunities, the Ohio Department of Public Safety and the Ohio Department of Youth Services produced a human trafficking awareness video for youth in the facilities. The video addresses prevention from two perspectives: to deter potential offenders from exploiting others, and to empower potential victims to identify possible instances of human trafficking. The video features Ohio's anti-trafficking leaders encouraging youth to understand the signs and indicators of human trafficking, reach out to their facility staff for help, and join the fight against modern day slavery.

Youth Prevention Guide

Funded by the Ohio Department of Higher Education, the University of Toledo worked closely with the Ohio Department of Public Safety and the Ohio Children's Trust Fund to develop a human trafficking prevention guide for youth. In March and November of 2018, the Ohio Children's Trust Fund and University of Toledo trained professionals interested in implementing the curriculum for at-risk youth.

The trainings included guidance around youth learning styles, how to help youth understand risky situations, healthy relationships and positive self-identity, how to facilitate difficult dialogues, and an overview of the curriculum. With assistance from the Ohio Children's Trust Fund, the University of Toledo will pilot the curriculum to 100 at-risk youth in 2018-2019.



PROTECTION

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Identifying Potential Victims in State-Run Facilities

In 2016 and 2017, the Ohio Department of Higher Education, in collaboration with the Governor's Ohio Human Trafficking Task Force, provided funding to the University of Toledo to evaluate the screening tools used to identify human trafficking victims served within Ohio's state-run prisons, juvenile correctional facilities and mental health hospitals and connect them with trauma treatment and services. As part of the evaluation, the University of Toledo completed focus groups and interviews with staff involved with the screening processes to ascertain the strengths and weaknesses of the screening tool and its implementation by the participating agencies: Ohio Department of Youth Services, Ohio Department of Rehabilitation and Correction and Ohio Department of Mental Health and Addiction Services.

Ohio Department of Youth Services

Based on the University of Toledo's first recommendation, the Ohio Department of Youth Services simplified the language of the evidence-based screening tool used in the juvenile correctional facilities and will begin using the updated tool in early 2019. The Ohio Department of Youth Services is also working to identify an appropriate time to implement a second assessment after youth have built rapport with facility staff, in an effort to prevent initially un-identified victims from falling through the cracks.

<i>Calendar Year</i>	2017	2018 (January – December)	Total
<i>Total Screens</i>	399	352	751
<i>Total Positive Screens</i>	7	11	18

Ohio Department of Rehabilitation and Correction

The Ohio Department of Rehabilitation and Correction incorporated six human trafficking screening questions into the Electronic Health Record's Detailed Mental Health Screen, which is completed by professional mental health staff with every inmate upon reception. The University of Toledo recommended simplifying the language of the tool, as complex wording caused screeners to independently adjust the wording of the questions based on their personal understanding of human trafficking. To address this, the Ohio Department of Rehabilitation and Correction has updated the language to more accurately reflect the education level of the average inmate.

<i>Calendar Year</i>	2017	2018 (January – November)	Total
<i>Total Screens</i>	23,313	21,610	44,923
<i>Total Positive Screens</i>	86	70	156

Ohio Department of Mental Health and Addiction Services

The Ohio Department of Mental Health and Addiction Services screens all patients entering any of the six state mental health facilities. In 2018, the State Anti-Trafficking Coordinator and Mount Carmel trained behavioral health staff on victim identification and trauma-informed relationship building.

<i>Calendar Year</i>	2017	2018 (January –December)	Total
<i>Total Screens</i>	4,906	4,998	9,904
<i>Total Positive Screens</i>	21	21	42

Providing Direct Services to Child Victims of Trafficking

In response to 2017-2018 Ohio Human Trafficking Task Force Priority #6 to “strengthen the response for minors through continued support to the Ohio Network of Children’s Advocacy Centers,” the Ohio Department of Job and Family Services provided renewed funding to the Ohio Network of Children’s Advocacy Centers to continue serving as the coordinated response system for minor victims of trafficking. From 2014 to 2018, the Ohio Department of Job and Family Services awarded \$1,061,410 in four rounds of grants to the children’s advocacy centers to serve trafficked minors, collaborate with regional anti-trafficking coalitions and train multi-disciplinary teams on serving trafficked youth. ***From 2014 to 2018, the children’s advocacy centers served over 360 minor and youth victims of human trafficking.***

The 2018-2019 grant activities underscore both the collaborative and comprehensive nature of the work of the centers. With the Ohio Department of Job and Family Services grant funds, the children’s advocacy centers will continue to directly serve trafficked minors and youth by providing medical screenings, forensic interviews, case management services, and collaboration on multi-disciplinary team investigations. Children’s advocacy centers will also provide human trafficking community education, as well as participate in, and in many instances lead, anti-trafficking coalitions.



The Ohio Network of Children’s Advocacy Centers gathered at the Governor’s Residence to discuss next steps for expanding service coverage, data collection methods, coordination with community stakeholders and implementation plans for the Ohio Department of Job and Family Services human trafficking grant.

Service Expansion

Additionally, the Ohio Network of Children’s Advocacy Centers is taking steps to extend services into counties not currently covered by a child advocacy center by releasing a Request for Grant Applications to the children’s advocacy centers to provide expansion services. The awardees will serve counties that were not previously covered by a children’s advocacy center, and lead coordination activities inclusive of meetings, trainings and onboarding of community members to ensure buy-in to provide victim services to local underserved communities.

Enhanced Training for Direct Service Providers

The 2018 grant also included funding for the Ohio Network of Children’s Advocacy Centers to hire a part-time human trafficking coordinator to develop and facilitate training opportunities, provide technical assistance on the provision of services to trafficking victims and collect and analyze client data. In 2018, the human trafficking coordinator hosted and facilitated the *On Target Webinar Series* geared toward professionals working in the field. The five-webinar series covered emerging trends in forensic interviewing of minor trafficking victims, serving foreign national survivors, identifying and serving victims in juvenile courts, and the medical response to minor victims of sex trafficking.

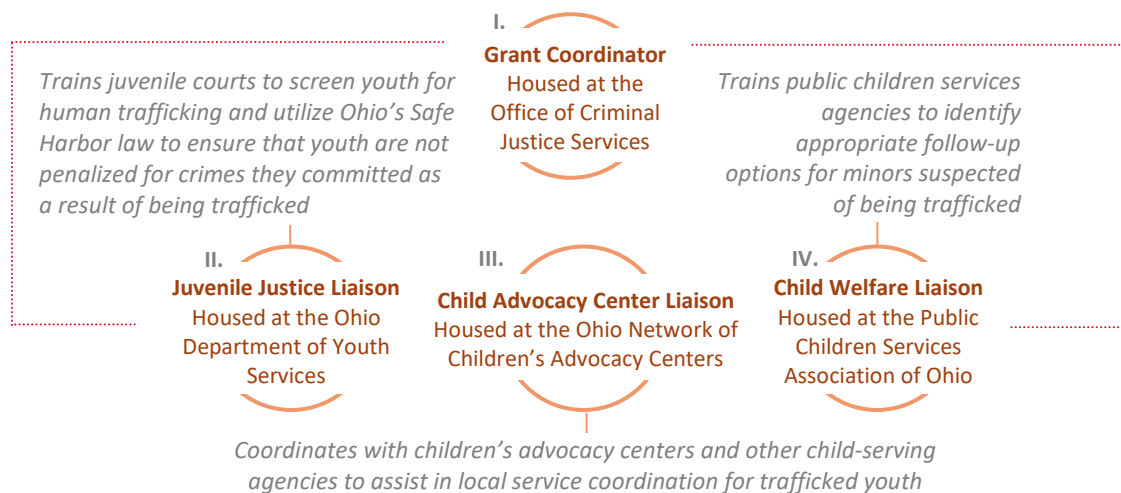
Federally Funded Task Force Initiatives

Improving Outcomes for Child Victims of Human Trafficking

In October 2017, the Office of Criminal Justice Services was awarded \$949,968 in federal funding to implement the three-year *Improving Outcomes for Child and Youth Victims of Human Trafficking* grant from the U.S. Department of Justice, Office for Victims of Crime. The grant objectives are multi-faceted and seek to address identified system gaps to better reach and serve exploited youth who are in the shadows of Ohio's juvenile justice and child welfare systems:

1. Increase expertise of child welfare agencies to identify and refer trafficking victims for services
2. Reduce barriers to services for trafficked youth by promoting and implementing screening protocols for serving victims and addressing local system coverage
3. Implement screening processes for identifying potential minor victims of trafficking in juvenile courts
4. Increase number of counties utilizing Ohio's Safe Harbor legal statute, allowing for enrollment in diversion programs to address delinquency charges of juvenile trafficking victims

Ohio's existing policy framework lends itself to a strong statewide response to juvenile trafficking. This is notably due to state agency buy-in to screen youth in juvenile correctional facilities, the concerted efforts of law enforcement task forces, the leadership of children's advocacy centers to serve trafficked youth, and state-level legal victim protections for minors. The grant leverages these assets to pursue county-driven coordination to ensure that existing state laws and protocols are practically implemented at the local level. To accomplish this, the grant funds four full-time and part-time personnel:



Between October 2017 and December 2018, liaisons trained juvenile courts and child welfare staff in Summit, Richland, Warren, and Franklin counties, as well as presented at the 2018 Public Children Services Association of Ohio Annual Conference. These trainings included Safe Harbor protocols for juvenile courts, screening tools used by child welfare agencies, and techniques for interacting with juvenile trafficking victims. In the first year, the liaisons also conducted needs assessments within their respective systems to inform the strategy and implementation plan for the second and third program years.

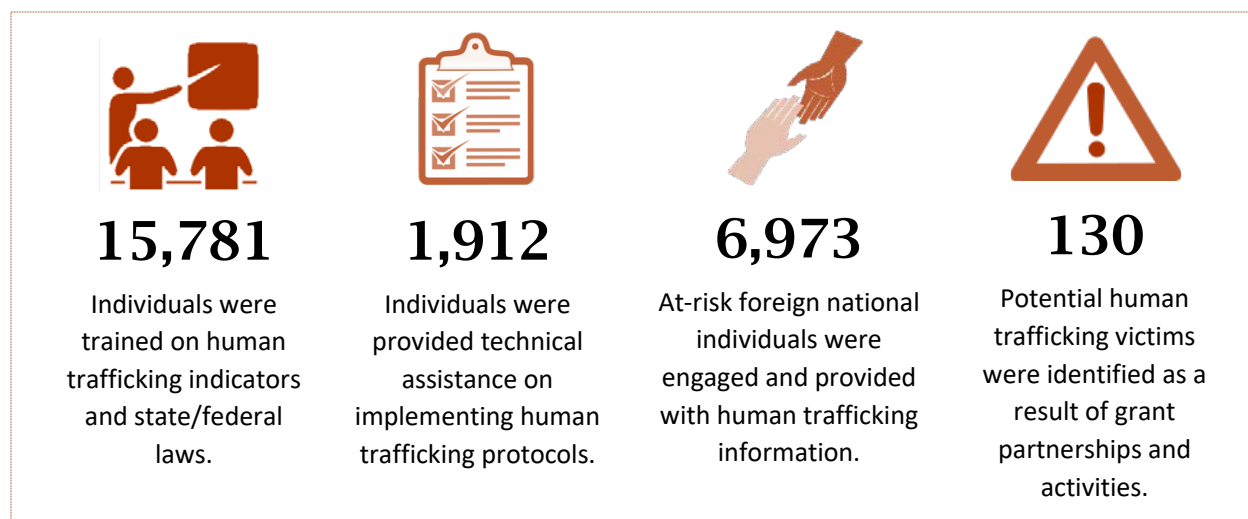
Rescue & Restore Regional Anti-Trafficking Program

In September 2014, the Office of Criminal Justice Services was awarded a competitive three-year Rescue & Restore Regional Anti-Trafficking Program cooperative agreement of \$440,070 from the U.S. Department of Health and Human Services' Office on Trafficking in Persons. The program addressed the identification and referral of foreign national victims of human trafficking for services, and was locally implemented by three regional anti-trafficking coalition partners. The program successfully identified victims of trafficking, increased capacity of existing anti-human trafficking coalitions, engaged counties not actively involved in coalition efforts, and equipped professionals with the tools, knowledge and resources needed to identify and prevent exploitation of foreign national men, women and children.

The three coalition partners, the **Lucas County Human Trafficking Coalition** (*fiscally managed by Lutheran Social Services*), **End Slavery Cincinnati** (*fiscally managed by The Salvation Army of Greater Cincinnati*) and the **Central Ohio Rescue and Restore Coalition** (*fiscally managed by The Salvation Army of Central Ohio*), each hired a part-time regional coordinator to carry out the four grant objectives:

1. Identify and refer foreign national victims of human trafficking to services through diverse direct outreach methods
2. Train professionals to identify and respond to exploitation of foreign nationals
3. Build capacity of anti-trafficking coalitions by ensuring that key stakeholders are involved in a coalition, providing human trafficking coalition development training for social services personnel and law enforcement, and engaging counties with limited coalition involvement
4. Raise public awareness of human trafficking by disseminating Ohio's human trafficking awareness campaign through diverse media outlets and promoting the National Human Trafficking Hotline

To sustain the progress made throughout the program, the Office of Criminal Justice Services and its partners developed practical deliverables, including an online outreach toolkit for identifying and referring foreign national trafficking victims and a human trafficking coalition model to assist communities with building coordinated and locally-driven response efforts. The figure below highlights several accomplishments made by the Office of Criminal Justice Services and its coalition partners from **July 2014 – June 2017**:



Look Beneath the Surface Regional Anti-Trafficking Program

In response to the 2017-2018 Ohio Human Trafficking Task Force Priority #8 to “provide continued assistance to Rescue & Restore grant partners after the grant ends in June 2017,” the Office of Criminal Justice Services applied for similar funding from the U.S. Department of Health and Human Services and was awarded \$208,080 per year for three years from to implement the Look Beneath the Surface Regional Anti-Trafficking Program from 2017-2020. The program objectives closely mirror the wide-reaching goals of the Rescue & Restore Regional Anti-Trafficking Program, with a new emphasis on identifying domestic victims of human trafficking, in addition to foreign national victims.

While continuing to maintain grant partnerships with coalitions in southwest, central and northwest Ohio, the Office of Criminal Justice Services expanded the program into eastern Ohio by providing funding to the Tuscarawas County Child Advocacy Center to serve as the fiscal agent to Tuscarawas Against Trafficking, the local anti-trafficking coalition, to implement the program.

The program directly engages at-risk communities with methods for accessing assistance by working closely with community-facing agencies that directly serve foreign nationals, runaway and homeless youth, and individuals struggling with substance use disorders. These partners bridge the notable gaps that would otherwise be resource, labor and time-intensive to overcome, including language, trust and cultural barriers. The figure below highlights program accomplishments from **October 2017 – September 2018**:



Amanda Friesel, Regional Coordinator for the Central Ohio Rescue and Restore Coalition, engages with She Has A Name training participants about human trafficking and opportunities to get involved in central Ohio’s coordinated anti-trafficking response. Photo credit: She Has A Name



5,410

Individuals were trained on human trafficking indicators and state/federal laws.



621

Individuals were provided technical assistance on implementing human trafficking protocols.



2,992

At-risk individuals were engaged and provided with human trafficking information.



245

Potential human trafficking victims were identified as a result of grant partnerships and activities.

Providing Training & Technical Assistance

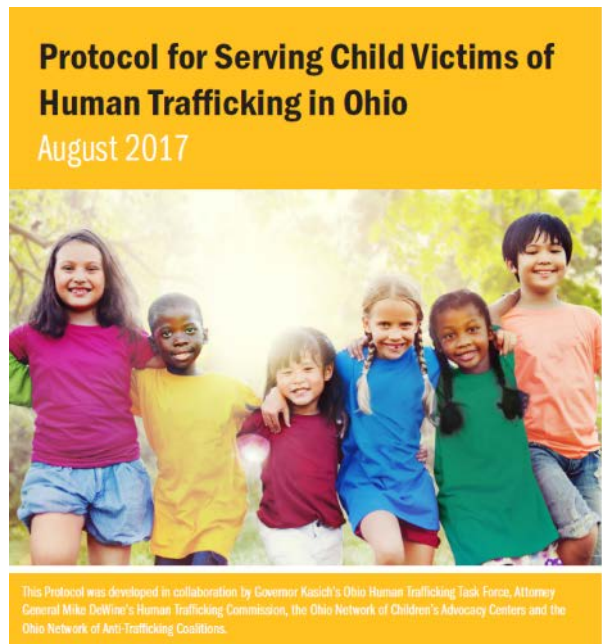
The Governor's Ohio Human Trafficking Task Force continues to equip professionals and advocates with the tools needed to build a strategic and well-informed statewide response to a complex and multifaceted crime. The progress made by the Governor's Task Force and its partners to develop and disseminate in-depth and practical training lends itself to an increasingly sustainable movement in which professionals have greater knowledge to move forward in pursuing agency-level protocol development that will outlast the administration. With heightened expertise comes better safety and protection for at-risk men, women and children, improved care for survivors, and stronger capacity to prosecute those who profit from control and exploitation. As a result of federal, state and local partnerships, the Governor's Ohio Human Trafficking Task Force offered the following training and technical assistance opportunities to those working in the field around the state:

- In September 2018, as part of a federally funded initiative to improve outcomes for child and youth victims of human trafficking (see pg. 14), the Office of Criminal Justice Services, the Ohio Department of Youth Services, Public Children Services Association of Ohio, the Ohio Network of Children's Advocacy Centers and Advocating Opportunity trained approximately 100 child welfare case workers and lawyers at the **2018 Public Children Services Association of Ohio Annual Conference**. The training included guidance on administering Safe Harbor and how to effectively use a multi-disciplinary team.
- In May 2018, the Office of Criminal Justice Services hosted ***Enhancing Ohio's Frontline Response to Human Trafficking***, a statewide conference for Ohio's anti-trafficking coalitions, children's advocacy centers and Task Force agency policy staff. The conference, funded by the U.S. Department of Health and Human Services, sought to build capacity of locally driven anti-trafficking coalitions by equipping state and local leaders with newly developed prevention and education tools for youth, detailed case studies around labor trafficking and foreign national victimization, and guidance on 24-hour emergency response protocol development.
- In May 2018, the State Anti-Trafficking Coordinator and Mount Carmel Crime and Trauma Assistance Program trained behavioral health staff of the **Ohio Department of Mental Health and Addiction Services' mental health hospitals** on the implementation of the Task Force's human trafficking screening tool and identifying victims of trafficking by building positive relationships with patients.



Kathy Chen, former executive director of Asian American Community Services, trains engaged advocates on the exploitation of Chinese women within illicit massage businesses at Enhancing Ohio's Frontline Response to Human Trafficking Conference.

- In August 2017, The Salvation Army of Central Ohio, in partnership with the Governor's Ohio Human Trafficking Task Force, the Ohio Network of Children's Advocacy Centers and Ohio Attorney General's Human Trafficking Commission, developed and released the ***Protocol for Serving Child Victims of Human Trafficking in Ohio***. This resource serves as a toolkit to support locally-driven coordinated response protocols for addressing the sex and labor trafficking of youth. With increased awareness of human trafficking comes more victims identified; therefore, this toolkit seeks to prepare communities to respond to the needs of identified victims by walking the reader through promising practices for serving trafficked youth.



- In May 2017, the Ohio Department of Youth Services awarded Domestic Minor Sex Trafficking funding to the **Ashtabula County Juvenile Court and Richland County Juvenile Court to screen youth entering the juvenile justice system for human trafficking indicators**. As a result, the State Anti-Trafficking Coordinator and Ohio Department of Youth Services provided interactive training to both agencies and provided guidance on how to implement the state human trafficking screening tool in a juvenile court setting. Between the two agencies, 438 youth were screened, and 67 youth were identified as “high-risk” of trafficking and were subsequently referred for services.



Pictured above is the cover of the Protocol for Serving Child Victims of Human Trafficking in Ohio, which was designed to prepare communities for the identification of trafficked youth by providing guidance on developing regionally-coordinated response protocols. The full toolkit can be found at www.humantrafficking.ohio.gov.

- In March 2017, the Office of Criminal Justice Services brought together Ohio's anti-human trafficking coalition managers and children's advocacy center directors to participate in a **conversation with a representative from Polaris and the National Human Trafficking Hotline**. The event provided a platform for Polaris and local service providers to discuss the role of the National Hotline as a mechanism for building out 24-hour response efforts. As communities seek to organize and develop emergency protocols, this training enabled local leaders to directly engage with the National Hotline to learn how they can collaborate in the shared mission of more reliable victim identification, timely law enforcement involvement and appropriate victim service provision.
- In December 2015, the Governor's Ohio Human Trafficking Task Force launched a **free online human trafficking training for licensees of state boards and commissions** to receive one hour of continuing education. As of December 2018, approximately 5,500 professionals have completed the training.



PROSECUTION

PREVENTION • PROTECTION • PROSECUTION

Providing Technical Assistance to State Inspectors, Investigators and Law Enforcement

Per 2017-2018 Ohio Human Trafficking Task Force Priority #10 to “partner with law enforcement, state agencies and commissions to provide technical assistance to inspectors, regulators, investigators and school resource officers to identify and assist victims,” the Office of Criminal Justice Services provided in-depth training to the aforementioned stakeholders.

Recent human trafficking cases involving the exploitation of Guatemalan adults and unaccompanied minors on Ohio egg farms, as well as the commercial sexual exploitation of Chinese women in illicit massage businesses in Ohio’s suburbs, underscored the need to equip the state employees responsible for investigating and inspecting Ohio’s farms and massage businesses. In September 2017, the Office of Criminal Justice Services hosted a training for 75 **Ohio Department of Agriculture inspectors and State Medical Board of Ohio investigators** on how to recognize signs of human trafficking with an emphasis on both agriculture and massage business venues. The presentations provided guidance on how to leverage access to farms and businesses to identify and report potential instances of human trafficking.

In June 2018, the Office of Criminal Justice Services partnered with the Central Ohio Human Trafficking Task Force to train school resource officers and D.A.R.E. officers at the Annual Ohio School Resource Officer Association Conference. More than 280 law enforcement officers received training on the nature and scope and human trafficking in diverse Ohio communities and walked through sample Ohio cases to examine youth-specific vulnerability factors that may lead to victimization. The director of the Central Ohio Human Trafficking Task Force also provided officers with appropriate law enforcement contacts to assist with potential trafficking cases, as well as guidance for engaging with potential youth victims.



Executive Director of the State of Ohio Medical Board, A.J. Groeber, encourages state employees with an investigative or inspector role to leverage their strategic positioning to identify and report instances of human trafficking as well as provide assistance to potential victims.



Veronica Scherbauer, Anti-Human Trafficking Grant Coordinator with the Office of Criminal Justice Services, speaks to school resource officers and D.A.R.E. officers about identifying and assisting trafficked youth in a school context.

Enlisting the Ohio Investigative Unit



Former Ohio Department of Public Safety Director John Born charges Ohio Investigative Unit agents to interdict potential cases of human trafficking.



Harold D'Souza, Co-Chair of the U.S. Advisory Council on Human Trafficking, advises Ohio Investigative Unit agents on how to identify labor trafficking.

hour training included indicators of trafficking, agency response protocol, an overview of emergency services and long-term wraparound services, and ethical considerations when working with victims. The

In 2017 and 2018, Ohio took steps to further engage and equip law enforcement to identify human trafficking and connect potential victims to immediate assistance. Inspired by the words of a central Ohio survivor advocate with a lived experience of commercial sexual exploitation, Governor Kasich and former Ohio Department of Public Safety Director, John Born, launched an initiative to enhance the interdiction of human trafficking in every region of the state by engaging and enlisting the Ohio Investigative Unit to intervene before the exploitation can occur.

The Ohio Investigative Unit is a component of the Ohio State Highway Patrol that is responsible for enforcing Ohio's alcohol, tobacco and food stamp fraud laws. Agents are fully-sworn, plainclothes peace officers who investigate suspected illegal activity in liquor permit premises, including bars, clubs, convenient stores and restaurants. Because of the Ohio Investigative Unit's role as the sole enforcement agents for the Liquor Control Commission, agents are uniquely positioned to reach youth and adults on liquor permit premises, and routinely partner with local law enforcement on investigations.

As part of the Governor's Ohio Human Trafficking Task Force initiative, the Ohio Investigative Unit strategized a targeted approach to assist trafficked youth and adults. The implementation plan is three-fold:

1. Provide training for investigative agents

In June 2017, the Ohio Department of Public Safety developed and implemented a comprehensive human trafficking training that was tailored for agents to provide them with the knowledge and tools to identify and support potential victims they may encounter through their regular enforcement efforts. The four

topics were presented by the State Anti-Trafficking Coordinator, former Director of the Ohio Department of Public Safety, Ohio State Highway Patrol and the Salvation Army. The agents also heard from two human trafficking survivor advocates, including the co-chair of the President's U.S. Advisory Council on Human Trafficking, and the advocate whose words and guidance served as the impetus for the initiative.

2. Connect at-risk and potential victims to services

When Ohio Investigative Unit agents identify potential trafficking victims, they connect them directly with appropriate service providers by leveraging the Hub 24-hour Watch Center, a central point for coordinating statewide law enforcement efforts. In 2012, the Ohio State Highway Patrol created a human trafficking response guide for the Hub, including specific steps for dispatchers, command-level decision makers and intelligence analysts to maintain a robust tether between officers and Hub resources. Thus, when the Hub Watch Center is contacted by agents for assistance in potential trafficking cases, agents will receive accurate guidance for supporting potential victims in accessing timely services.

3. Strengthen partnerships to support a comprehensive state response

The Ohio Investigative Unit protocol establishes a framework to help agents connect with their local anti-human trafficking coalitions, service providers and existing law enforcement task forces to raise awareness regarding the enhanced focus and support agents are providing to trafficking investigations.

Today, Ohio Investigative Unit agents have established trafficking-specific working partnerships with anti-trafficking coalitions and law enforcement task forces; notably, the Ohio Investigative Unit now has an agent on the Mahoning County Human Trafficking Task Force, the Cuyahoga County Human Trafficking Task Force and the Central Ohio Human Trafficking Task Force.

The Ohio Investigative Unit has worked numerous trafficking-related investigations, leading to the revocation of alcohol permits from adult entertainment clubs and labor trafficking-related arrests. Notably in 2017 and 2018, they partnered with federal, state and local law enforcement agencies, as well as nonprofit organization Asian American Community Services, on a year-long labor trafficking investigation involving the potential exploitation of foreign nationals. One Agent-in-Charge stated, "Agents have learned that even when there is no victim willing to testify to labor trafficking, there are alternatives for going after the owners who are taking advantage of those who do not realize they are being exploited."



Survivor advocate, Vanessa Perkins, trains the Ohio Investigative Unit (OIU) as part of the Task Force initiative to create OIU Interdiction Working Groups.

"Agents have learned that even when there is no victim willing to testify to labor trafficking, there are alternatives for going after the owners who are taking advantage of those who do not realize they are being exploited."

- Agent-in-Charge, Ohio Investigative Unit

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APPENDIX

Appendix 1: Governor's Executive Order



JOHN R. KASICH
GOVERNOR
STATE OF OHIO

Executive Order 2012-06K

Instructing State Agencies to Coordinate Services and Treatment for Victims of Human Trafficking

WHEREAS, every year an estimated 1,078 Ohio children are victims of human trafficking, and another 3,016 Ohio children are at-risk of being victims of human trafficking; and

WHEREAS, 13 years old is the most common age in Ohio for children to become victims of human trafficking; and

WHEREAS, one of the priorities of my Administration is putting a stop to human trafficking, this will require a coordinated effort among my Administration, law enforcement, and the Ohio General Assembly; and

WHEREAS, an equally important goal of my Administration is to ensure that the victims of human trafficking receive the services and treatment they need to recover from the effects of their victimization; and

WHEREAS, the availability of integrated physical and behavioral treatments are essential for a full and sustainable recovery from the injuries inflicted on victims of human trafficking; and

WHEREAS, although Ohio already provides services and treatment that are critical for the recovery of human trafficking victims, through Medicaid and other state-supported programs, one of the greatest barriers to ensuring that recovery is identifying the victims and linking them with the necessary services and treatment.

NOW THEREFORE, I, John R. Kasich, Governor of the State of Ohio, by virtue of the authority vested in me by the Constitution and the laws of the State of Ohio do hereby order and direct that:

1. The Ohio Human Trafficking Task Force is hereby created to coordinate statewide efforts to identify and rescue victims, create a coordinated law enforcement system to investigate and prosecute these crimes, and to provide the services and treatment necessary for victims to regain control of their lives. In carrying out these activities, the Task Force shall focus on identifying, rescuing and providing services to human-trafficking victims with particular attention to those who are under 18 years old.

2. The Task Force shall be comprised of the Governor's Office of Health Transformation, Ohio Director of Medicaid, Ohio Department of Job and Family Services, Ohio Department of Health, Ohio Department of Mental Health, Ohio Department of Drug and Alcohol Addiction Services, Ohio Department of Youth Services, Ohio Department of Education, Ohio Department of Agriculture, Ohio Board of Cosmetology, and Ohio Department of Public Safety.
3. The Task Force shall coordinate with law enforcement, including the Ohio Attorney General, to assist in the identification of victims and to connect victims to necessary services and treatment.
4. Within 90 days from the day this Executive Order is signed, the Task Force shall:
 - a. Recommend, in consultation with law enforcement, strategies to use in the identification of victims of human trafficking and to decrease the demand for human trafficking;
 - b. Evaluate the capacity of existing health and human service programs to provide the services and treatment necessary for victims of human trafficking, including services that are culturally competent and effective in the treatment of trauma-related symptoms;
 - c. Identify and recommend how to fill gaps in existing services and treatment for victims of human trafficking;
 - d. Recommend an ongoing structure to ensure coordination in the identification and provision of services to victims of human trafficking;
 - e. Evaluate all current laws and administrative rules to find any barriers to identifying victims of human trafficking and linking them with necessary services and treatments, and to recommend changes to the laws, if needed;
 - f. Evaluate all current Ohio laws to identify the barriers to investigating and prosecuting all members of a human trafficking organization and its customers, and to recommend changes to the laws, if needed;
 - g. Identify, prioritize, and apply for federal grant funding to support Ohio's efforts against human trafficking;
 - h. Engage external stakeholders and the Attorney General's Human Trafficking Commission in developing these recommendations; and
 - i. Each recommendation shall include the following: 1) A statement of the problem, 2) Performance Goal(s), and 3) Performance Outcome(s). The Task Force shall present a narrative with the specific recommendations to the Governor.

I signed this Executive Order on March 29, 2012, in Columbus, Ohio, and
it will not expire unless it is rescinded.




John R. Kasich, Governor

ATTEST:


Jon Husted, Secretary of State

Filed on March 29, 2012
Per Cynthia Stewart
In the Office of the Secretary
of State at Columbus, OH
JON HUSTED
Secretary of State

Appendix 2: 2012 Task Force Recommendations Scorecard

KEY

Total Green (Deliverable Met)	24	92.3%
Total Yellow (Ongoing/Underway)	2	7.7%
Total Red (Not Started)	0	0%

Recommendation	Goal Owner	Status
1. To adopt a response protocol model to be used for the treatment of human trafficking victims.	Ohio Department of Health	Model available online, training held by Ohio Network of Anti-Human Trafficking Coalitions and ONCAC on August 28, 2013.
2. To coordinate a public health initiative that will provide human trafficking victims with clinical intervention in a safe and supportive environment.	Ohio Department of Health	Protocol developed in 2013, extensively disseminated and trained.
3. To revise basic competencies for professionals working with human trafficking victims.	Ohio Department of Health, Ohio Department of Mental Health and Addiction Services	Tools released September 2013.
4. To develop a standardized screening process for victims of human trafficking to be used by state agencies providing direct services.	Ohio Department of Mental Health and Addiction Services	Tool finalized, trainings delivered Aug-Dec 2013.
5. To provide technical support to regions without a human trafficking coalition in the development of an Anti-human trafficking coalition.	Ohio Department of Mental Health and Addiction Services	Provided by Anti-Trafficking Coordinator and agencies on extensive, ongoing basis. All tools available online at humantrafficking.ohio.gov .
6. To modify federal block grant funding provided to local community organizations to include human trafficking services and treatment as a priority area.	Ohio Department of Mental Health and Addiction Services	Ohio Department of Job and Family Services, Ohio Department of Youth Services, and Ohio Department of Mental Health and Addiction Services all funded or contributed funds to anti-trafficking grant programs between 2013-2015.

Recommendation	Goal Owner	Status
7. To assess the trauma-focused treatment capacity of existing behavioral service programs and to provide technical assistance for capacity expansion.	Ohio Department of Mental Health and Addiction Services	Assessment carried out and report issued in January 2012.
8. To provide youth prevention services to the at-risk youth population.	Ohio Department of Job and Family Services	Ohio Department of Job and Family Services convened multi-agency working group, co-produced a prevention plan with the Office of Criminal Justice Services in 2014, and funded prevention mini-grants in early 2015.
9. To coordinate efforts to identify a statewide provider network that will serve as the first response system for minor human trafficking victims.	Ohio Department of Job and Family Services	Ohio Department of Job and Family Services issued grant to the Ohio Network of Children's Advocacy Centers for a two year grant partnership in July of 2013.
10. To administer training for foster care parents.	Ohio Department of Job and Family Services	Implemented and available online at ocwtp.net.
11. To provide training to county departments on Medicaid Eligibility.	Ohio Department of Job and Family Services	Completed October 1, 2012.
12. To supply training materials on human trafficking to Managed Care Plan providers.	Ohio Department of Job and Family Services	Completed March 1, 2013.
13. To clarify and adjust the eligibility policy regarding foreign national lawful residents.	Ohio Department of Job and Family Services	New rule published—effective 10/1/2013. Ohio Administrative Code 5160:1-1-58.3 Medicaid Non-Citizens.
14. To mandate in-service training for current justice and regulatory state employees and offer elective training to state and other public employees.	Ohio State Highway Patrol, Ohio Department of Health	Training mandated, 3,500+ regulatory employees trained as of Aug 2014.
15. To seek a statutory amendment to revoke the individual license of persons convicted of human trafficking or revoke the license of business that was being used in the commission of the crime of human trafficking.	Department of Administrative Services	24 licensing Boards and Commissions have a formal policy in place to address licensure applicants who have been convicted of trafficking in persons.

Recommendation	Goal Owner	Status
16. To create an Intelligence-Based Training and Guidance Program with 'real time' support.	Ohio Department of Public Safety	HUB created manual in 2012.
17. To expand the training of Ohio Investigative Unit Undercover Enforcement Agents to recognize potential victims of human trafficking during liquor law enforcement.	Ohio Department of Public Safety/Ohio Investigative Unit	Training now includes human trafficking component.
18. To create a State Human Trafficking Coordinator position with federal grant dollars.	Ohio Department of Public Safety	Hired January 2013.
19. To provide state technical assistance to local providers.	Ohio Department of Job and Family Services	Training and technical assistance ongoing through Ohio Department of Job and Family Services and in partnership with Anti-Trafficking Coordinator.
20. To create and produce a statewide public awareness campaign on human trafficking.	Ohio Department of Health/Gov's Office/Attorney General/Department of Administrative Services	Campaign launched January 2014, all materials available at humantrafficking.ohio.gov .
21. To incorporate human trafficking training into Continuing Education (CE) learning for licensed professionals.	Ohio Department of Education	26 licensing Boards and Commissions offer human trafficking training for continuing education credit.
22. To provide a one-day training session for school nurses through ODH's School Nursing Program.	Ohio Department of Health	1 st training June 25, 2013, available online for 4.25 CNE
23. To create a statewide hotline for victims of human trafficking, law enforcement, and the public.	Ohio Department of Public Safety	Ohio State Highway Patrol staff operating #677 trained on human trafficking.
24. To provide a range of resources and technical assistance to local law enforcement in combating human trafficking.	Ohio State Highway Patrol	Ohio State Highway Patrol developed guides and training extensively delivered to law enforcement staff.

Recommendation	Goal Owner	Status
25. To expand the Ohio Investigative Unit Technical Assistance Training for the Sober Truth and Alcohol Server Knowledge Programs to include information on the signs, situations and symptoms of human trafficking.	Ohio Department of Public Safety/Ohio Investigative Unit	Training now includes human trafficking component.
26. To include victims of human trafficking as a target population when soliciting proposals from local governments/providers for state federally funded grants that focus on at-risk populations.	All Task Force agencies	Office of Criminal Justice Services, Ohio Department of Job and Family Services, and the Ohio Department of Youth Services variously won, reviewed and awarded human trafficking grants in 2013-2015; ATIP Coordinator assisted with many federal grant application processes.

Appendix 3: 2015-2016 Task Force Priorities Scorecard

KEY

Total Green (Deliverable Met)	7	77.8%
Total Yellow (Ongoing/Underway)	2	22.2%
Total Red (Not Started)	0	0%

GOVERNOR'S OHIO HUMAN TRAFFICKING TASK FORCE PRIORITIES SCORECARD (2015-2016)

Priority	Goal Owner	Status
1. Strengthen law enforcement and justice system knowledge of state and federal trafficking laws	Ohio Department of Public Safety's Office of Criminal Justice Services	<i>Complete:</i> <ul style="list-style-type: none"> Pinchcards developed for law enforcement Supported Ohio Supreme Court and Ohio Criminal Sentencing Commission efforts to develop a benchcard for judges
2. Collect and disseminate reliable data	Ohio Department of Public Safety's Office of Criminal Justice Services, Ohio Department of Job and Family Services	<i>Complete:</i> <ul style="list-style-type: none"> Ohio Department of Job and Family Services reports data from Ohio Network of Children's Advocacy Centers and SACWIS Office of Criminal Justice Services houses primary data efforts from statewide anti-trafficking programs
3. Identify solutions to timely recovery and shelter services	Ohio Department of Medicaid, Ohio Department of Job and Family Services, Ohio Department of Mental Health and Addiction Services	<i>In Progress:</i> <ul style="list-style-type: none"> Supported efforts of coalitions to reduce wait times for trafficking victims to access recovery services Office of Criminal Justice Services drafted guidance on providing shelter options for minor victims

Priority	Goal Owner	Status
4. Identify evidence-based prevention strategies for youth	Ohio Department of Job and Family Services	<i>Complete:</i> <ul style="list-style-type: none"> Ohio Children's Trust Fund funded three rounds of prevention mini-grants and released Compendium of Promising Practices
5. Support and built capacity of local partners to respond to trafficking	Ohio Department of Public Safety's Office of Criminal Justice Services, Ohio State Board of Cosmetology	<i>Complete:</i> <ul style="list-style-type: none"> Office of Criminal Justice Services and the Anti-Trafficking Coordinator provided extensive onsite training and resources to local coalitions and partners Ohio State Board of Cosmetology implemented required training for licensees
6. Monitor progress on use of screening tool	Ohio Department of Mental Health and Addiction Services, Ohio Department of Rehabilitation and Correction, Ohio Department of Youth Services	<i>In Progress:</i> <ul style="list-style-type: none"> Ohio Department of Higher Education awarded research funds to University of Toledo to evaluate implementation of screening tool
7. Create Task Force Speakers Bureau to deliver human trafficking presentations	Anti-Trafficking Coordinator, Task Force Agencies, Boards & Commissions	<i>Complete:</i> <ul style="list-style-type: none"> Speakers Bureau trainings (2) held for Task Force agencies
8. Increase public awareness	Task Force Agencies, Boards & Commissions, Office of Criminal Justice Services	<i>Complete:</i> <ul style="list-style-type: none"> Materials disseminated in English, Mandarin, French, Spanish and Arabic Launched a bench campaign in Columbus
9. Train local health workers	Ohio Department of Health	<i>Complete:</i> <ul style="list-style-type: none"> Created training videos with the State Medical Board Trained healthcare professionals/health departments

Appendix 4: Full 2017 Data Chart


As defined in the federal Trafficking Victims Protection Act of 2000, the legal definition of "trafficking in persons" is:

- a) Sex trafficking in which a commercial sex act is induced by force, fraud, or coercion, or in which the person induced to perform such an act has not attained 18 years of age, (22 USC §7102 (9)(A)).
- b) The recruitment, harboring, transportation, provision, or obtaining of a person for labor or services, through the use of force, fraud, coercion for the purpose of subjection to involuntary servitude, peonage, debt bondage, or slavery, (22 USC §7102 (9)(B)).

In 2012, Ohio legislators passed legislation (ORC 2905.32) guiding the identification of victims of trafficking in persons. Additional legislation guiding the prosecution of traffickers and purchasers of commercial sex from minors has since been implemented (e.g. ORC 2905.32 (A)(2)). Table 1 provides summary data from 2017 on those cases from Ohio's agencies and partners that have identified potential or confirmed victims of trafficking in persons.

Table 1. January 2017 to December 2017 Human Trafficking Case Data as Reported by State Sources*

*The numbers reported in Table 1 should not be aggregated across different sources as there are likely instances in which a single individual is being served by multiple agencies.

	Ohio Network of Children's Advocacy Centers	SACWIS	JFS Refugee Services	Ohio Attorney General	Health and Human Services Grant Partnership
Target Population	Minors	Minors	Refugees	General public	Foreign national and Domestic victims
No. Victims Identified	92	23	2	208	96
Age 30 and older	-	-	-	56	-
Age 21-29	-	-	-	69	-
Age 18 - 20	5	0	-	39	-
Age 16-17	43	14	-	24	-
Age 13-15	40	8	-	12	-
Age 12 and younger	4	1	-	2	-
Minor—Age Unspecified	-	-	-	-	5
Adult—Age Unspecified	-	-	-	6	86
Age Unknown	-	-	-	-	5
Female	90	23	-	193	93
Male	2	0	-	7	2
Transgender	-	-	-	-	1
Unspecified	-	-	-	8	-
Sex Trafficking Cases	58	22	-	185	84
Labor Trafficking Cases	-	-	-	23	4
Both Sex and Labor Trafficking ^a	1	1	-	-	8
High Risk For Trafficking	33	-	-	-	-
Total Victims Identified Since 2014	327	172	15	743	218

^aIndividuals included under this category were trafficked in both sex and labor, and are not included in the Sex Trafficking and Labor Trafficking rows.

Description of State Data Sources in Table 1

The Ohio Network of Child Advocacy Centers (ONCAC) provides support, education, and networking opportunities to enhance Ohio's response to child abuse, including minors who are victims of human trafficking. Within a children's advocacy center, agencies and professionals work together to reduce the trauma young victims experience and to enhance the system's ability to respond to child maltreatment. Through a grant partnership with the Governor's Ohio Human Trafficking Task Force and the Ohio Department of Job and Family Services, ONCAC began reporting identified cases of human trafficking in July 2013. The data are reported quarterly to meet state and federal grant requirements. Since the grant partnership began in July of 2013, **354** victims of human trafficking have been identified by Ohio's children advocacy centers. In 2017, ONCAC reported identification of **92** victims of human trafficking. The 2017-2019 grant agreement was executed in November 2017. Therefore, 2017 data reflects January – June and November – December.

The Statewide Automated Child Welfare Information System (SACWIS) is the case management system utilized by the Ohio Department of Job and Family Services, along with 88 county public children services agencies, to assist staff in managing workloads and provide current data. Human trafficking reporting was integrated into the system in November 2013. In 2017, **22** indicated or substantiated cases were identified in SACWIS, as reported by the Ohio Department of Job and Family Services.

The Ohio Department of Job and Family Services – Refugee Services Section (ODJFS Refugee Services) operates as part of a national and international effort to assist people displaced from their countries. The Refugee Services Section also serves victims of human trafficking certified by the U.S. Department of Health and Human Services, with reporting beginning in 2008. In 2017, ODJFS Refugee Services served **two** individuals who were identified as victims of human trafficking.

The Ohio Attorney General's Office collects data from local law enforcement related to human trafficking investigations, arrests, prosecutions, and convictions of traffickers. As required by Ohio's Safe Harbor Law enacted in 2012, law enforcement must report the number of human trafficking cases identified annually to the Ohio Attorney General's Office (ORC 109.66). In **2017**, local law enforcement identified **208** (potential and confirmed) victims of human trafficking.

The Combating Trafficking in Persons in Ohio (CTIPOhio) grant program, funded by the U.S. Department of Health and Human Services (HHS), provided assistance to foreign national victims of human trafficking in Ohio. Although funding for CTIPOhio ended in June 2017, the Office of Criminal Justice Services along with grant partners The Salvation Army of Central Ohio/Central Ohio Rescue and Restore Coalition, The Salvation Army of Greater Cincinnati/End Slavery Cincinnati, and Lutheran Social Services/Lucas County Human Trafficking Coalition applied for and received similar funding through HHS for an additional three years through the department's Look Beneath the Surface Regional Anti-Trafficking Program. Program efforts were expanded to include identification and assistance for domestic victims of human trafficking, in addition to foreign national victims. Through the efforts of grant partners and local outreach partners, the programs identified **96** victims of human trafficking in 2017.

Data Limitations

Ohio has made notable progress in data collection efforts since HB 262 passed in 2012. However, given the relative newness of state laws (and awareness of the federal law) and well-documented complexities resulting in underreporting and identification of trafficking victims, there is much work to be done in reliably determining the prevalence of the crime both in Ohio and the United States. The available data are not meant to act as a prevalence estimate within the systems that are reporting, but rather an indicator of screening and identification within the systems. The data compiled in Table 1 are the *first step* in creating a statewide overview of the number of victims identified and referred for services in local communities.

Appendix 5: Task Force-Supported Resources on www.HumanTrafficking.Ohio.Gov



Ohio Coalitions

Map of anti-trafficking service providers, coalitions, advocacy and research organizations by county

[View Maps »](#)



Laws

Want to know more about state and federal anti-trafficking laws?

[Learn More »](#)



Awareness Campaign

Posters, fact sheets and billboards

[View Material »](#)



Ohio's Response

Current programs and initiatives to combat trafficking in Ohio

[Our Response](#)



Anti-Trafficking Updates

A brief overview of current news and updates in Ohio's anti-trafficking movement

[View Updates »](#)



Data & Reports

Statistics and research

[See the Numbers »](#)



Funding

State and federal funding resources for anti-trafficking organizations

[Learn More »](#)



Outreach Toolkit

Outreach Toolkit On Identifying and Serving Foreign Nationals

[View Toolkit »](#)



Request a Speaker

Would you like to request a representative of the Ohio Human Trafficking Task Force for a speaking engagement?

[Request »](#)

Ohio Coalitions

Ohio is home to over 20 anti-human trafficking coalitions which are locally coordinated and often comprised of social service providers, law enforcement, legal service providers, courts, nonprofit organizations, universities and interested community partners. Coalitions seek to develop local multidisciplinary approaches to combat trafficking. *Find a map of Ohio's anti-trafficking coalitions, along with a tip sheet on how to build a coalition response to human trafficking.*

Laws

In 2012, 2014 and 2018, Ohio passed laws to significantly strengthen its legal framework to combat human trafficking through increased penalties for offenders and increased legal protections for victims. *Find an overview of the state and federal anti-trafficking laws.*

Awareness Campaign

Increasing awareness of human trafficking is a key priority of the Governor's Task Force. In 2013, the Office of Criminal Justice Services developed strategic awareness campaign materials including posters, fact sheets, full page ads and billboards. *Find downloadable PDFs for the awareness campaign materials.*

Ohio's Response

The Governor's Task Force prioritizes the development and dissemination of tools and resources to assist professionals with combating human trafficking. *Find ethical service standards, health and human services resources, community response models, screening tools, court resources and other practical tools.*

Anti-Trafficking Updates

Find up-to-date news, technical assistance resources and local events that are updated monthly.

Data & Reports

Find primary human trafficking victim data collected from state sources, links to the Ohio Attorney General's annual human trafficking reports, and reports and briefs developed by the Office of Criminal Justice Services.

Funding

Find a list of federal and state grant opportunities from the U.S. Department of Justice, U.S. Department of Health and Human Services, the Office of Criminal Justice Services and the Ohio Attorney General's Office.

Outreach Toolkit

The Ohio Department of Public Safety and its partners developed a toolkit on identifying foreign national victims of trafficking. *Find community outreach materials and guidance for engaging with potential trafficking victims.*

Request a Speaker

Organizations interested in bringing in a speaker to provide a human trafficking training can submit a speaker request form, and a representative from the Governors' Task Force will work with the requester to schedule and coordinate a training.



**OHIO DEPARTMENT
OF PUBLIC SAFETY**
SAFETY • SERVICE • PROTECTION

